

U.S. Agency for International Development Fiscal Year 2009 Annual Report (October 1, 2008 – September 30, 2009)

I.	Basic Information Regarding Report2
II.	Making a FOIA Request2
III.	Acronyms, Definitions, and Exemptions4
IV.	Exemption 3 Statutes7
V.	FOIA Requests
VI.	Administrative Appeals of Initial determinations of FOIA Requests9
VII.	FOIA Requests: Response Time for Processed and Pending Requests12
VIII.	Requests for Expedited Processing and Requests for Fee Waiver14
IX.	FOIA Personnel and Costs15
X.	Fees Collected for Processing Requests15
XI.	FOIA Regulations15
XII.	Backlogs, Consultations, and Comparisons15

I. Basic Information Regarding Report

A. Name, title, address, and telephone number of person to be contacted with questions about the report.

Sylvia Lankford FOIA Team Leader 1300 Pennsylvania Avenue, Rm. 2.07C Washington, D.C. 20523 (202) 712-0879

or

Kimberly Frazier Public Affairs Specialist 1300 Pennsylvania Avenue, Room 2.7C Washington, D.C. 20580 (202) 712-1218

B. Electronic address for report on the World Wide Web

http://www.usaid.gov/about/foia

C. How to obtain a copy of the report in paper form

U.S. Agency for International Development 1300 Pennsylvania Avenue, N.W., M/AS/IRD, Room 2.07C Washington, D.C. 20523

II. How to Make a FOIA Request

You may submit FOIA requests in writing, by fax, or by e-mail describing the records you would like to obtain. Include an agreement to pay any FOIA processing fees, your address and telephone number. Please mark your envelope with the notation, "FOIA <u>REQUEST.</u>"

You may fax your request. Our fax number is (202) 216-3070. You may e-mail your request to our FOIA Mailbox at <u>foia@usaid.gov</u>. When you e-mail your request please make sure that you include a mailing address.

If you fax your request, you normally do not have to mail us the original copy. However, there are some cases in which we need both the faxed version and the signed original version. You should send both versions if your request is both a FOIA request and a Privacy Act request for records about you. We also need both versions if a thirdparty (an attorney, for example) requests records about you on your behalf. When a third-party makes such a request on your behalf, we need an original consent letter signed by you which gives us authorization to release records about you to the third-party.

1. Names, addresses, and telephone numbers of all individual agency components and offices that receive FOIA requests.

Initial Requests:

U.S. Agency for International Development Director of the Office of Administrative Services Room 2.07C Washington, D.C. 20523-2701

Telephone: 202-712-0960 Facsimile: 202-216-3070 E-mail address: <u>FOIA@usaid.gov</u>

Appeals:

U.S. Agency for International Development Director, Office of Administrative Services Room 4.06B Washington, D.C. 20523-4601

Telephone: 202-712-4410 Facsimile: 202-216-3369

2. Description of why some requests are not granted.

In some cases, USAID was required to withhold requested information under one or more of the FOIA's exemptions. The number of instances in which USAID used an exemption in Fiscal Year 2009 is listed in Section V.B.3. Exemptions 3 and/or 4 were normally used to protect commercial or financial information provided by contractors and grantees. Exemption 5 was used to protect vital deliberative-process information or attorney-client information. Exemption 6 was used to protect the privacy of individuals named in documents. At times, a request was not fulfilled for an administrative reason such as "no records" or "request withdrawn." For a more complete listing of the various types of administrative reasons, see Section V.B.2.

III. Acronyms, Definitions, and Exemptions

1. Agency-specific acronyms or other terms

USAID - U.S. Agency for International Development

2. Basic terms, expressed in common terminology.

- **a.** Administrative Appeal a request to a federal agency asking that it review at a higher administrative level a FOIA determination made by the agency at the initial request level.
- **b.** Average Number the number obtained by dividing the sum of a group of numbers by the quantity of numbers in the group. For example, of 3, 7, and 14, the average number is 8.
- **c. Backlog** the number of requests or administrative appeals that are pending at an agency at the end of the fiscal year that are beyond the statutory time period for a response.
- **d. Complex Request** a FOIA request that an agency using multi-track processing places in a slower track based on the volume and/or complexity of records requested.
- e. Denial an agency decision not to release any part of a record or records in response to a FOIA request because all the information in the requested records is determined by the agency to be exempt under one or more of the FOIA's exemptions, or for some procedural reason (such as because no record is located in response to a FOIA request).
- **f.** Exemption 3 Statute a federal statute that exempts information from disclosure and which the agency relies on to withhold information under subsection (b)(3A) of the FOIA.
- **g.** Expedited Processing an agency will process a FOIA request on an expedited basis when a requester has shown an exceptional need or urgency for the records which warrants prioritization of his or her request over other requests that were made earlier.
- **h. FOIA/PA Request** Freedom of Information Act/Privacy Act request. A FOIA request is generally a request for access to records concerning a third party, an organization, or a particular topic of interest. A Privacy Act request is a request for records concerning oneself; such requests are also treated as

- **i. Grant** an agency decision to disclose all records in full in response to a FOIA request.
- **j. Initial Request** a request to a federal agency for access to records under the Freedom of Information Act.
- **k.** Median Number the middle, not average, number. For example, of 3, 7, and 14, the median number is 7.
- 1. Multi-track Processing a system in which simple requests requiring relatively minimal review are placed in one processing track and more voluminous and complex requests are placed in one or more other tracks. Requests in each track are processed on a first-in/first-out basis. A requester who has an urgent need for records may request expedited processing (see below).
- **m. Partial Grant/Partial Denial** in response to a FOIA request, an agency decision to disclose portions of the records and to withhold other portions that are exempt under the FOIA, or to otherwise deny a portion of the request for a procedural reason.
- **n. Pending Request or Pending Administrative Appeal** a request or administrative appeal for which an agency has not taken final action in all respects.
- **o. Perfected Request** a request for records which reasonably describes such records and is made in accordance with published rules stating the time, place, fees (if any) and procedures to be followed.
- **p. Processed Request or Processed Administrative Appeal** a request or administrative appeal for which an agency has taken final action in all respects.
- **q. Simple Request** a FOIA request that an agency using multi-track processing places in its fastest (non- expedited) track based on the volume and/or simplicity of records requested.
- **r. Time Limits** the time period in the Freedom of Information Act for an agency to respond to a FOIA request (ordinarily 20 working days from proper receipt of a "perfected" FOIA request).
- 3. Concise descriptions of the nine FOIA exemptions.
 - **a.** Exemption 1: classified national defense and foreign relations information

- **b.** Exemption 2: internal agency rules and practices
- **c. Exemption 3:** information that is prohibited from disclosure by another federal law
- d. Exemption 4: trade secrets and other confidential business information
- **e.** Exemption 5: inter-agency or intra-agency communications that are protected by legal privileges
- **f.** Exemption 6: information involving matters of personal privacy
- **g.** Exemption 7: records or information compiled for law enforcement purposes, to the extent that the production of those records (A) could reasonably be expected to interfere with enforcement proceedings, (B) would deprive a person of a right to a fair trial or an impartial adjudication, (C) could reasonably be expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of a confidential source,. (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions, or (F) could reasonably be expected to endanger the life or physical safety of any individual
- **h.** Exemption 8: information relating to the supervision of financial institutions
- i. Exemption 9: geological information on wells

IV. Exemption 3 Statutes

Statute	Type of Information Withheld	Case Citation	Total Number of Times Relied upon by Agency
Federal	Places restrictions on the	<u>Hornbostel v. United</u>	
Property and	release of proposal	States Dep't of the	
Administrative	information submitted by	Interior, 305 F. Supp. 2d	9
Services Act,	a contractor in response	21, 30 (D.D.C. 2003)	
41 U.S.C. §	to the requirement of a		
253b(m)	competitive solicitation.		
United States	Places restrictions on the	Church of Scientology v	
Internal	release of tax return	<u>IRS</u> , 484 U.S. 9 (1987)	
Revenue Code,	information.		39
26 U.S. C. §			
6103			

V. FOIA Requests

A. Received, Processed and Pending FOIA Requests

	Number of Requests Pending as of Start of Fiscal Year	Number of Requests Received in Fiscal Year	Number of Requests Processed in Fiscal Year	Number of Requests Pending as of End of Fiscal Year
Agency Overall	311	311	331	281

B. (1) Disposition of FOIA Requests – All Processed Requests

Number of Full Grants	Number of Partial Grants/Partial Denials	Number of Full Denials Based on Exemptions	Number of Full Denials Based on Reasons Other than Exemptions									
			No Records	All Records Referred to Another Component or Agency	Request Withdrawn	Fee- Related Reason	Records not Reasonably Described	Improper FOIA Request for Other Reason	Not Agency Record	Duplicate Request	Other	Total
60	119	2	43	0	33	3	0	1	4	6	60	331

B. (2) Disposition of FOIA Requests - "Other" Reasons for "Full Denials Based on Reasons Other than Exemptions"

Description of "Other" Reasons for Denials from Chart B (1) & Number of Times Those Reasons Were Relied upon	Total
1) Unable to provide documents in requested format, responsive documents only available in PDF	1
2) Request for future documents	1
3) No response to continue processing interest letter.	26
4) Case Folder missing	31
5) Request sent to USAID in error	1

B. (3) Disposition of FOIA Requests - Number of Times Exemptions Applied

	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.						
	1	2	3	4	5	6	7(A)	7(B)	7(C)	7(D)	7(E)	(F)	8	9
Agency Total	1	5	48	74	10	41	0	0	0	2	0	0	0	0

VI. Administrative Appeals of Initial Determinations of FOIA Requests

A. Received, Processed and Pending Administrative Appeals

Number of Appeals	Number of Appeals	Number of Appeals	Number of Appeals
Pending as of Start	Received in Fiscal	Processed in Fiscal	Pending as of End
of Fiscal Year	Year	Year	of Fiscal Year
5	14	9	10

B. Disposition of Administrative Appeals – All Processed Appeals

Number	Number Partially	Number Completely	Number of	
Affirmed on	Affirmed &	Reversed/Remanded	Appeals	
Appeal	Partially	on Appeal	Closed for	Total
	Reversed/Remanded		Other Reasons	
	on Appeal			
2	1	1	5	9

C. (1) Reasons for Denial on Appeal – Number of Times Exemptions Applied

Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.	Ex.						
1	2	3	4	5	6	7(A)	7(B)	7(C)	7(D)	7(E)	7(F)	8	9
1	2	0	3	1	2	0	0	0	0	0	0	0	0

C. (2) Reasons for Denial on Appeal – Reasons Other than Exemptions

No Record	Records Referred at Initial Request Level	Request Withdrawn	Fee- Related Reason	Records not Reasonably Described	Improper Request for Other Reasons	Not Agency Record	Duplicated Request or Appeal	Request in Litigation	Appeal Based Solely on Denial of Request for Expedited Processing	Other
3	0	0	0	0	0	0	0	0	0	2

C. (3) Reasons for Denial on Appeal – "Other" Reasons

Description of "Other" Reasons for Denial on Appeal from Char C(2) & Number of Times Those Reasons Were Relied upon	Total
	2

OTHER -2 #1 - Requester no longer interested in the material; and #2 - Requester appealed before documents sent to him.

C. (4) Response Time for Administrative Appeals

Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
229	306	15	875

C. (5) Ten Oldest Pending Administrative Appeals

	10 th Oldest Appeal	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Appeal
Date		08/07/2009	07/10/2009	06/30/2009	11/17/2008	11/14/2008	08/05/2008	06/13/2008	02/10/2008	11/17/2007
Days Pending		38	58	66	228	229	301	481	764	875

VII. *FOIA Requests: Response Time for Processed and Pending Requests

		Sin	ıple			Com	plex		Expedited Processing			
	Median	Average	Lowest	Highest	Median	Average	Lowest	Highest	Median	Average	Lowest	Highest
	Number	Number	Number	Number								
	of Days	of Days	of Days	of Days								
Agency Overall	49	74	2	221	125	294	1	1413	82	77	1	154

A. Processed Requests - Response Time for All Processed Perfected Requests

B. Processed Requests – Response Time for Perfected Requests in Which information Was Granted

		Sim	ıple			Com	plex		Expedited Processing			
	Median	Average	Lowest	Highest	Median	Average	Lowest	Highest	Median	Average	Lowest	Highest
	Number	Number	Number	Number								
	of Days	of Days	of Days	of Days								
Agency	48	56	2	128	105	311	1	1413	29	47	7	97
Overall												

C. Processed Requests - Response Time in Day Increments

Simple Request

	1-20	21-40	41-60	61-80	81-100	101-120	121-140	141-160	161-180	181 - 200	201-300	301-400	401 +	
	Days	Days	Days	Days	Days	Days	Days	Days	Days	Days	Days	Days	Days	Total
Agency Overall	2	2	2	2	0	0	2	0	0	0	0	0	0	10

Complex Request

	1-20	21-40	41-60	61-80	81-100	101-120	121-140	141-160	161-180	181 - 200	201-300	301-400	401 +	
	Days	Days	Days	Days	Days	Days	Days	Days	Days	Days	Days	Days	Days	Total
Agency Overall	31	33	29	20	24	16	13	14	14	4	15	6	96	314

Requests Granted Expedited Processing

	1-20	21-40	41-60	61-80	81-100	101-120	121-140	141-160	161-180	181 - 200	201-300	301-400	401 +	
	Days	Days	Days	Days	Days	Days	Days	Days	Days	Days	Days	Days	Days	Total
Agency	1	2	1	0	2	0	0	1	0	0	0	0	0	7
Overall														

D. Pending Requests - All Pending Perfected Requests

		Simple			Complex		Expe	dited Proce	ssing
		Median	Average		Median	Average		Median	Average
	Number	Number							
	Pending	of Days	of Days	Pending	of Days	of Days	Pending	of Days	of Days
Agency Overall	11	91	118	129	144	161	3	182	195

E. Pending Requests - Ten Oldest Perfected Requests

Agency Overall	10 th Oldest Request and Number of Days Pending	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Request and Number of Days Pending
	04/26/02	02/25/05	12/15/06	02/03/06	02/03/06	02/24/06	07/24/06	08/08/06	08/24/06	09/01/06
	1956	1198	988	953	953	838	828	822	810	803

VIII. Requests for Expedited Processing and Requests for Fee Waiver

A. Requests for Expedited Processing

	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate	Number Adjudicated Within Ten Calendar Days
Agency Overall	8	4	1	5	7

B. Requests for Fee Waiver

•

	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate
Agency	4	5	6	3.0
Overall				

IX. FOIA Personnel and Costs

	Personnel	1		Cos	sts	
		Number of				
	Number of	"Equivalent	Total			
	"Full-Time	Full-Time	Number of		Litigation-	
	FOIA	FOIA	"Full-Time	Processing	Related	
	Employees"	Employees"	FOIA Staff	Costs	Costs	Total Costs
Agency Overall	5.00	2.25	7.25	\$803,035	0	\$803,035

X. Fees Collected for Processing Requests

	Total Amount of Fees Collected	Percentage of Total Costs
Agency Overall	\$1,890.87	0.00235481

XI. FOIA Regulations

The U.S. Agency for International Development's FOIA regulations and fee schedule are located at <u>http://www.usaid.gov/about/foia/foireg.htm</u>

XII. Backlogs, Consultations, and Comparisons

A. Backlogs of FOIA Requests and Administrative Appeals

	Number of Backlogged	Number of Backlogged	
	Requests as of End of Fiscal	Appeals as of End of Fiscal	
	Year	Year	
Agency Overall	223	10	

B. Consultations on FOIA Requests - Received, Processed, and Pending Consultations

	Number of			
Agency	Consultations	Number of	Number of	Number of
Overall	Received from	Consultations	Consultations	Consultations
	Other Agencies	Received from	Received from	Received from
	that Were	Other Agencies	Other Agencies	Other Agencies
	Pending at the	During the	that Were	that Were
	beginning of	Fiscal Year	Processed	Pending at the
	Fiscal Year		During the	End of the Fiscal
			Fiscal Year	Year
	1	12	12	1

D. Comparison of Numbers of Requests from Previous and Current Annual ReportRequests Received, Processed, and Backlogged

	Number of Requests Received		Number of Requests Processed	
	Number Received During	Number Received During	Number Processed	Number Processed During
	FY 2008	FY 2009	During FY 2008	FY 2009
Agency Overall	278	311	279	331

	Number of Backlogged Requests as of End of FY 2008	Number of Backlogged Requests as of End of FY 2009	
Agency Overall	116	233*	

- * Includes all cases assigned to specialists & contractors
- E. Comparison of Numbers of Administrative Appeals from Previous and Current Annual Report – Appeals Received, Processed and Backlogged

	Number of Appeals Received		Number of Appeals Processed	
	Number	Number	Number	Number
	Received During	Received During	Processed	Processed During
	FY 2008	FY 2009	During FY 2008	FY 2009
			-	
Agency	7	14	4	9
Overall				

	Number of Backlogged Appeals as of End of FY 2008	Number of Backlogged Appeals as of End of FY 2009	
Agency Overall	5	9	